Annual Financial Statements

For the Year Ended June 30, 2016

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INDEPENDENT AUDITORS' REPORT

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To the Board of Selectmen
Town of Townsend, Massachusetts

Additional Offices: Nashua, NH Manchester, NH Greenfield, MA Ellsworth, ME

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Townsend, Massachusetts, as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the Table of Contents.

Management's Responsibility for the Financial Statements

The Town's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting

policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Townsend, Massachusetts as of June 30, 2016, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis, the Schedule of OPEB Funding Progress, the Schedule of Proportionate Share of Net Pension Liability, and the Schedule of Pension Contributions be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with evidence sufficient to express an opinion or provide any assurance.

October 24, 2017

Melanson Heath

MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the Town of Townsend, Massachusetts (the Town), we offer readers this narrative overview and analysis of the financial activities of the Town for the fiscal year ended June 30, 2016.

A. OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the basic financial statements. The basic financial statements are comprised of three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves

<u>Government-wide financial statements</u>. The government-wide financial statements are designed to provide readers with a broad overview of our finances in a manner similar to a private-sector business.

The Statement of Net Position presents information on all assets and deferred outflows, and liabilities and deferred inflows, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position is improving or deteriorating.

The Statement of Activities presents information showing how the Town's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities include general government, public safety, education, public works, sanitation, health and human services, and culture and recreation. The business-type activities include water operations.

<u>Fund financial statements</u>. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements. All of the funds can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the Town's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

An annual appropriated budget is adopted for the general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

<u>Proprietary funds</u>. Proprietary fund reporting focuses on the determination of operating income, changes in net position (or cost recovery), financial position, and cash flows. The proprietary fund category includes enterprise and internal service funds.

Enterprise funds are used to report activity for which a fee is charged to external users, and must be used when one of the following criteria are met: (1) activity is financed with debt that is secured solely by a pledge of the net revenues from fees and charges, (2) laws or regulations require the activity's costs of providing services be recovered with fees and charges, and (3) the pricing policies of the activity establish fees and charges designed to recover its costs, including capital costs such as depreciation or debt service. The primary focus on these criteria is on fees charged to external users. Internal service funds may be used to report any activity that provides goods or services to other funds, departments, or agencies of the Town, or to other governments, on a cost-reimbursement basis. The Town uses one enterprise fund to account for water operations, which is considered to be a major fund. The Town does not report internal service funds.

<u>Fiduciary funds</u>. Fiduciary funds are used to account for resources held for the benefit of parties outside the Town. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Town's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

<u>Notes to financial statements</u>. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

<u>Other information</u>. In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information which is required to be disclosed by accounting principles generally accepted in the United States of America.

B. FINANCIAL HIGHLIGHTS

- As of the close of the current fiscal year, the total of assets and deferred outflows exceeded liabilities by \$31,473,229 (i.e., net position), a change of \$422,090 in comparison to the prior year.
- As of the close of the current fiscal year, governmental funds reported combined ending fund balances of \$4,568,153, a change of \$296,251 in comparison to the prior year.
- At the end of the current fiscal year, unassigned fund balance for the general fund was \$2,232,356, a change of \$(221,531) in comparison to the prior year.
- Total long-term debt at the close of the current fiscal year was \$2,855,540, a change of \$(520,819) in comparison to the prior year.

C. GOVERNMENT-WIDE FINANCIAL ANALYSIS

The following is a summary of condensed government-wide financial data for the current and prior fiscal years (in thousands):

		<u>NE</u>	T PC	<u>OSITION</u>							
	Governmental <u>Activities</u>				Busin <u>Ac</u>	3 .	<u>Total</u>				
		<u>2016</u>		<u>2015</u>	2016		<u>2015</u>		<u>2016</u>		<u>2015</u>
Assets Current and other assets Capital assets	\$	7,260 29,703	\$_	6,998 30,063	\$ 2,082 3,856	\$	1,821 3,975	\$_	9,342 33,559	\$	8,819 34,038
Total Assets		36,963		37,061	5,938		5,796		42,901		42,857
Deferred outflows of resources Related to pensions	_	571	_	21	 44	_	2	_	615	_	23
Total assets and deferred outflows of resources		37,534		37,082	5,982		5,798		43,516		42,880
Liabilities Long-term liabilities Other liabilities	-	9,142 1,235	_	8,698 1,269	 1,613 53	-	1,825 37	_	10,755 1,288	_	10,523 1,306
Total liabilities		10,377		9,967	1,666		1,862		12,043		11,829
Net position Net investment in capital assets Restricted Unrestricted	_	27,263 2,009 (2,115)	_	27,448 1,756 (2,089)	 2,849 - 1,467		2,875 - 1,061	_	30,112 2,009 (648)	_	30,323 1,756 (1,028)
Total net position	\$	27,157	\$_	27,115	\$ 4,316	\$	3,936	\$_	31,473	\$	31,051

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. At the close of the most recent fiscal year, total net position was \$31,473,229, a change of \$422,090 from the prior year.

The largest portion of net position, \$30,111,505, reflects our investment in capital assets (e.g., land, buildings, machinery, equipment, and infrastructure), less any related debt used to acquire those assets that is still outstanding. These capital assets are used to provide services to citizens; consequently, these assets are not available for future spending. Although the investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of net position, \$2,009,331, represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position is a deficit of \$(647,607), primarily resulting from the Town's net pension liability.

CHANGES IN NET POSITION

		Gover <u>Act</u>	nm			Busin <u>Ac</u>			<u>Total</u>			
		<u>2016</u>		<u>2015</u>		2016		<u>2015</u>		<u>2016</u>		<u>2015</u>
Revenues:												
Program revenues:												
Charges for services	\$	1,209	\$	1,066	\$	1,073	\$	1,053	\$	2,282	\$	2,119
Operating grants and												
contributions		211		165		-		-		211		165
Capital grants and contributions		739		350		-		-		739		350
General revenues:												
Property taxes		15,374		14,858		-		-		15,374		14,858
Excises		1,223		1,243		-		-		1,223		1,243
Penalties and interest on taxes		361		289		-		-		361		289
Grants and contributions not												
restricted to specific programs		1,430		1,389		-		-		1,430		1,389
Investment income		50		46		3		-		53		46
Other	_	15	_	39	_	-		-	-	15		39
Total revenues		20,612		19,445		1,076		1,053		21,688		20,498
Expenses:												
General government		2,262		2,118		-		-		2,262		2,118
Public safety		4,528		4,127		-		-		4,528		4,127
Education		10,569		10,021		-		-		10,569		10,021
Public works		1,542		2,339		-		-		1,542		2,339
Sanitation		637		733		-		-		637		733
Health and human services		413		354		-		-		413		354
Culture and recreation		467		432		-		-		467		432
Interest on long-term debt		70		89		-		-		70		89
Intergovernmental		71		70		-		-		71		70
Water operations		-	_	-		707		772		707		772
Total expenses	_	20,559	_	20,283	_	707	_	772	_	21,266		21,055
Change in net position												
before transfers		53		(838)		369		281		422		(557)
Transfers in (out)	_	(11)	_	140	_	11		(140)	_	-		
Change in net position		42		(698)		380		141		422		(557)
Net position - beginning of year	_	27,115	_	27,813	_	3,936	_	3,795	_	31,051		31,608
Net position - end of year	\$_	27,157	\$	27,115	\$	4,316	\$	3,936	\$	31,473	\$	31,051

<u>Governmental activities</u>. Governmental activities for the year resulted in a change in net position of \$42,417. Key elements of this change are as follows:

General fund operations	\$	197,740
Stabilization account activity	_	(309,786)
Subtotal general fund		(112,046)
Nonmajor funds revenues exceeding expenditures		
and transfers out		408,297
Excess of current year depreciation expense		
over debt service principal payments		(819,835)
Capital assets funded by sources other than		
long-term debt		878,571
Increase in net pension liability		(843,429)
Increase in pension related deferred outflows		550,004
Other	_	(19,145)
Total	\$_	42,417

<u>Business-type activities</u>. Business-type activities (water fund) for the year resulted in a change in net position of \$379,673.

D. FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, governmental funds reported combined ending fund balances of \$4,568,153, a change of \$296,251 in comparison to the prior year. Key elements of this change are as follows:

General fund operations	\$	197,740
Stabilization account activity	_	(309,786)
Subtotal general fund		(112,046)
Cable access franchise fees exceeding expenditures		238,689
Other nonmajor funds revenues exceeding		
expenditures and transfers out	_	169,608
Total	\$	296,251

The general fund is the chief operating fund. At the end of the current fiscal year, unassigned fund balance of the general fund was \$2,232,356, while total fund balance was \$3,243,635. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total general fund expenditures. Refer to the table below.

				% of
				Total General
General Fund	<u>6/30/16</u>	<u>6/30/15</u>	<u>Change</u>	Fund Expenditures
Unassigned fund balance	\$ 2,232,356	\$ 2,453,887	\$ (221,531)	11.6%
Total fund balance	\$ 3,243,635	\$ 3,355,681	\$ (112,046)	16.9%

The decrease in the Town's June 30, 2016 unassigned fund balance from the prior year is due to the Town's management reporting a \$412,643 assigned fund balance, \$383,119 of which is surplus funds set aside to be used in the FY2017 budget.

The total fund balance of the general fund changed by \$(112,046) during the current fiscal year. Key factors in this change are as follows:

Use of free cash and overlay surplus		
as a funding source	\$	(227,349)
Revenues in excess of budget		178,547
Expenditures less than budget		228,691
Change in stabilization accounts		(309,786)
Other	_	17,851
Total	\$_	(112,046)

Included in the total general fund balance are the Town's stabilization accounts with the following balances:

		<u>6/30/16</u>		<u>6/30/15</u>		<u>Change</u>
General stabilization	\$	1,221,248	\$	1,285,168	\$	(63,920)
Capital stabilization	_	298,648	_	544,514	_	(245,866)
Total	\$_	1,519,896	\$_	1,829,682	\$_	(309,786)

The decrease in the Town's June 30, 2016 stabilization fund balances from the prior year is due to the use of stabilization funds for the following:

- \$172,247 for debt service
- \$ 80,371 to defray the cost of FY2016 budgeted expenditures
- \$ 75,000 for capital improvements

<u>Proprietary funds</u>. Proprietary funds provide the same type of information found in the business-type activities reported in the government-wide financial statements, but in more detail.

Unrestricted net position of the enterprise funds at the end of the year amounted to \$1,467,219, a change of \$405,874 in comparison to the prior year.

Other factors concerning the finances of proprietary funds have already been addressed in the entity-wide discussion of business-type activities.

E. GENERAL FUND BUDGETARY HIGHLIGHTS

Differences between the original budget and the final amended budget resulted in an overall change in appropriations of \$235,849.

The budget increase was for the following purposes:

- \$120,000 for funding of snow and ice deficit
- \$ 40,000 for veterans' benefits
- \$ 20,000 for retired employee's life insurance
- \$ 15,000 for building demolition
- \$ 12,500 for management information systems
- \$ 10,000 for police expenses
- \$ 18,349 for other departmental expenditures

Of this increase, \$223,349 was funded through the use of general fund unassigned fund balance (free cash) and \$12,500 was funded with other available funds.

F. CAPITAL ASSET AND DEBT ADMINISTRATION

<u>Capital assets</u>. Total investment in capital assets for governmental and business-type activities at year-end amounted to \$33,558,700 (net of accumulated depreciation), a change of \$(479,885) from the prior year. This investment in capital assets includes land, construction in progress, buildings and improvements, capital improvements (other than buildings), machinery and equipment, vehicles, and infrastructure.

Major capital asset acquisitions during the current fiscal year included the following:

Governmental activities:

- \$567,487 Various roadway improvements
- \$138,701 Public safety vehicles and equipment additions
- \$136,100 Land and land improvements
- \$ 39,834 Other additions

Business-type activities:

- \$ 19.056 Water vehicles additions
- \$ 5,071 Water meter replacements

Additional information on capital assets can be found in the Notes to the Financial Statements.

<u>Long-term debt</u>. At the end of the current fiscal year, total bonded debt outstanding was \$2,855,540, all of which was backed by the full faith and credit of the government.

Additional information on long-term debt can be found in the Notes to the Financial Statements.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the Town's finances for all those with an interest in the Town's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

Town Administrator

Memorial Hall, Upper Level

272 Main Street

Townsend, Massachusetts 01469

TOWN OF TOWNSEND, MASSACHUSETTS STATEMENT OF NET POSITION

JUNE 30, 2016

	Governmental <u>Activities</u>	Business-Type <u>Activities</u>	<u>Total</u>
Assets			
Current: Cash and short-term investments	\$ 3,489,860	\$ 1,483,165	\$ 4,973,025
Investments	2,106,015	290,400	2,396,415
Receivables, net of allowance for uncollectibles:	_,	200, 100	_,000,0
Property taxes	396,411	-	396,411
Excises	166,501	-	166,501
User fees	-	309,125	309,125
Departmental and other	306,651	-	306,651
Intergovernmental	155,222	-	155,222
Noncurrent: Receivables, net of allowance for uncollectibles:			
Property taxes	639,920	_	639,920
Capital assets, net of accumulated depreciation	26,104,141	3,193,661	29,297,802
Capital assets, not being depreciated	3,598,641	662,257	4,260,898
Total Assets	36,963,362	5,938,608	42,901,970
Deferred Outflows of Resources			
Related to pensions	570,604	43,741	614,345
Total Assets and Deferred Outflows			
of Resources	37,533,966	5,982,349	43,516,315
Liabilities			
Current:			
Warrants payable	182,321	33,796	216,117
Accrued liabilities	138,868	7,809	146,677
Notes payable	889,000	-	889,000
Other current liabilities	24,546	11,326	35,872
Current portion of long-term liabilities:			_,
Bonds payable	409,138	103,364	512,502
Landfill	18,500	- 121	18,500
Compensated absences Noncurrent:	3,855	121	3,976
Bonds payable, net of current portion	1,366,441	976,597	2,343,038
Landfill postclosure, net of current portion	366,000	-	366,000
Compensated absences, net of current portion	34,690	1,096	35,786
Net pension liability	6,943,354	532,264	7,475,618
Total Liabilities	10,376,713	1,666,373	12,043,086
Net Position			
Net investment in capital assets	27,262,748	2,848,757	30,111,505
Restricted for:	,,	_,0 .0,. 0.	33, , 333
Grants and other statutory restrictions	1,584,910	-	1,584,910
Permanent funds:			•
Nonexpendable	317,045	-	317,045
Expendable	107,376	-	107,376
Unrestricted	(2,114,826)	1,467,219	(647,607)
Total Net Position	\$ 27,157,253	\$ 4,315,976	\$ 31,473,229

STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED JUNE 30, 2016

		Program Revenues								kpenses) Rev anges in Net I			
		-	- 11		Operating	CS	Capital		and	7110	Business-	US	illori
			Charges for		Grants and		Grants and		Governmental		Туре		
	Expenses		Services		contributions			3	Activities		Activities		Total
Governmental Activities:			·					_					
General government	\$ 2,262,840	\$	411,555	\$	55,303	\$	-	\$	(1,795,982)	\$	-	\$	(1,795,982)
Public safety	4,527,832		697,404		13,532		-		(3,816,896)		-		(3,816,896)
Education	10,568,934				· <u>-</u>		-		(10,568,934)		-		(10,568,934)
Public works	1,542,237		32,919		-		739,117		(770,201)		-		(770,201)
Sanitation	636,862		-		-		-		(636,862)		-		(636,862)
Health and human services	413,003		23,277		122,115		-		(267,611)		-		(267,611)
Culture and recreation	466,701		43,466		19,770		-		(403,465)		-		(403,465)
Interest	70,490		-		-		-		(70,490)		-		(70,490)
Intergovernmental	71,063	_	-		-		-		(71,063)		-	_	(71,063)
Total Governmental Activities	20,559,962		1,208,621		210,720		739,117		(18,401,504)		-		(18,401,504)
Business-Type Activities:													
Water operations	706,546	_	1,072,761		-						366,215	-	366,215
Total Business-Type Activities	706,546	_	1,072,761	_							366,215	_	366,215
Total	\$ 21,266,508	\$	2,281,382	\$	210,720	\$	739,117		(18,401,504)		366,215		(18,035,289)
		G	eneral Reve	enu	es and Trar	าร	fers:						
			Property tax	(es					15,373,965		-		15,373,965
			Excises						1,223,480		-		1,223,480
			,		est and othe				361,450		-		361,450
					ntributions no	ot	restricted						
			to specific	•	•				1,429,780		-		1,429,780
			Investment		ome				50,379		2,921		53,300
			Miscellaneo						15,404		-		15,404
		Tı	ransfers, net						(10,537)		10,537	_	-
		T	otal general	rev	enues and t	raı	nsfers		18,443,921		13,458	-	18,457,379
			Change ir	n Ne	et Position				42,417		379,673		422,090
		N	et Position:										
			Beginning of		ear				27,114,836		3,936,303	_	31,051,139
			End of year					\$	27,157,253	\$	4,315,976	\$	31,473,229

GOVERNMENTAL FUNDS

BALANCE SHEET

JUNE 30, 2016

		<u>General</u>	Nonmajor Governmental <u>Funds</u>			Total Governmental <u>Funds</u>
Assets Cash and short-term investments Investments	\$	1,975,776 1,519,896	\$	1,514,084 586,119	\$	3,489,860 2,106,015
Receivables: Property taxes Excises Departmental and other		1,201,625 220,625		- - 404,459		1,201,625 220,625 404,459
Intergovernmental	_		_	155,222	-	155,222
Total Assets	\$_	4,917,922	\$_	2,659,884	\$	7,577,806
Liabilities Warrants payable Accrued liabilities Notes payable Other liabilities	\$	170,434 133,394 -	\$	11,887 5,474 889,000 24,546	\$	182,321 138,868 889,000 24,546
Total Liabilities	_	303,828	_	930,907	•	1,234,735
Deferred Inflows of Resources Unavailable revenues		1,370,459		404,459		1,774,918
Fund Balances Nonspendable Restricted Committed Assigned Unassigned	_	4,115 594,521 412,643 2,232,356	_	317,045 1,883,064 - - - (875,591)	_	317,045 1,887,179 594,521 412,643 1,356,765
Total Fund Balances	_	3,243,635	_	1,324,518	-	4,568,153
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$_	4,917,922	\$ ₌	2,659,884	\$	7,577,806

RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF NET POSITION

JUNE 30, 2016

Total governmental fund balances	\$	4,568,153
 Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. 		29,702,782
 Revenues are reported on the accrual basis of accounting and are not deferred until collection. 		1,457,692
 Deferred outflows of resources related to pensions resulting from: 		
Net difference between expected and actual earnings on pension plan investments.		354,058
Changes in proportion and differences between contributions and proportionate share of contributions.		216,546
 Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds: 		
Bonds payable		(1,775,579)
Landfill postclosure		(384,500)
Compensated absences		(38,545)
Net pension liability	_	(6,943,354)
Net position of governmental activities	\$_	27,157,253

GOVERNMENTAL FUNDS

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

FOR THE YEAR ENDED JUNE 30, 2016

P		<u>General</u>	(Nonmajor Governmental <u>Funds</u>	Total Governmental <u>Funds</u>
Revenues: Property taxes Excises Penalties, interest and other taxes Charges for services Intergovernmental Licenses and permits Investment income Miscellaneous Total Revenues	\$	15,379,453 1,171,029 361,450 141,237 1,484,897 180,340 30,547	\$	- 869,111 894,720 75,000 19,832 15,404	\$ 15,379,453 1,171,029 361,450 1,010,348 2,379,617 255,340 50,379 15,404
		10,740,933		1,074,007	20,023,020
Expenditures: Current: General government Public safety Education Public works Sanitation Health and human services Culture and recreation Employee benefits Debt service Intergovernmental Total Expenditures Excess (deficiency) of revenues over expenditures	-	1,409,077 3,098,749 10,568,934 912,768 636,862 269,859 277,092 1,497,257 500,633 71,063 19,242,294 (493,341)		45,153 294,710 - 591,203 - 71,517 71,355 - - - 1,073,938	1,454,230 3,393,459 10,568,934 1,503,971 636,862 341,376 348,447 1,497,257 500,633 71,063 20,316,232
Other Financing Sources (Uses): Transfers in		391,832		-	391,832
Transfers out	_	(10,537)		(391,832)	(402,369)
Total Other Financing Sources (Uses)	_	381,295		(391,832)	(10,537)
Change in fund balance		(112,046)		408,297	296,251
Fund Balance at Beginning of Year	_	3,355,681	-	916,221	4,271,902
Fund Balance at End of Year	\$	3,243,635	\$	1,324,518	\$ 4,568,153

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED JUNE 30, 2016

Net change in governmental fund balances	\$	296,251
 Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense: 		
Capital outlay		882,122
Loss on disposal of assets		(3,551)
Depreciation		(1,238,973)
 Revenues in the Statement of Activities that do not provide current financial resources are fully deferred in the Statement of Revenues, Expenditures and Changes in Fund Balances. Therefore, the recognition of revenue for various types of accounts receivable (i.e., real estate and personal property, motor vehicle excise, etc.) differ between the two statements. This amount represents the net change in unavailable revenue, net of change in allowance for doubtful accounts. 		(10,104)
 The issuance of long-term debt (e.g., bonds and leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the financial resources of governmental funds. Neither transaction, however, has any effect on net position: 		
Repayments of bonds		419,138
 In the Statement of Activities, interest is accrued on outstanding long-term debt, whereas in governmental funds interest is not reported until due. 		11,005
 Some expenses reported in the Statement of Activities, such as compensated absences, do not require the use of current financial resources and therefore, are not reported as expenditures in the governmental funds. 		
Change in landfill postclosure liability		18,500
Change in compensated absences		(38,546)
Change in net pension liability, net of related deferred outflows	_	(293,425)
Change in net position of governmental activities	\$_	42,417

GENERAL FUND

STATEMENT OF REVENUES AND OTHER SOURCES, AND EXPENDITURES AND OTHER USES - ${\tt BUDGET}$ AND ACTUAL

FOR THE YEAR ENDED JUNE 30, 2016

		Budgete	mounts			Variance with	
	211911111		Final Budget	Actual Amounts		Final Budget Positive (Negative)	
Revenues and Transfers In:					<u></u>		(110901110)
Taxes	\$	15,407,445	\$	15,407,445	\$ 15,379,453	\$	(27,992)
Excise		1,144,137		1,144,137	1,171,029		26,892
Penalties, interest and other taxes		204,000		204,000	361,450		157,450
Charges for services		145,489		145,489	141,237		(4,252)
Intergovernmental		1,476,313		1,476,313	1,484,897		8,584
Licenses and permits		170,000		170,000	180,340		10,340
Investment income		10,000		10,000	12,715		2,715
Miscellaneous		3,784		3,784	-		(3,784)
Transfers in		698,356		710,856	719,450	_	8,594
Total Revenues and Transfers In		19,259,524		19,272,024	19,450,571		178,547
Expenditures and Transfers Out:							
General government		1,406,935		1,471,111	1,358,976		112,135
Public safety		3,056,481		3,112,387	3,100,405		11,982
Education		10,568,936		10,568,936	10,568,936		-
Public works		855,827		961,171	944,120		17,051
Sanitation		638,598		638,298	636,917		1,381
Health and human services		226,038		288,710	269,859		18,851
Culture and recreation		273,727		278,030	277,092		938
Debt service		531,602		517,470	500,633		16,837
Intergovernmental		71,062		71,062	71,062		-
Employee benefits		1,596,481		1,543,824	1,494,308		49,516
Transfers out				10,537	10,537	-	-
Total Expenditures and Transfers Out		19,225,687		19,461,536	19,232,845	-	228,691
Excess of revenues and transfers in		33,837		(189,512)	217,726		407,238
over expenditures and transfers out		33,031		(109,512)	211,120		401,230
Other Financing Sources/(Uses)							
Use of free cash:				400.000			(400,000)
For funding of snow and ice deficit		-		120,000	-		(120,000)
For veteran's benefits		-		40,000	-		(40,000)
For retired employee life insurance		4 000		20,000	-		(20,000)
Other		4,000		47,349	-		(47,349)
Raising of prior year deficits		(37,837)		(37,837)		-	37,837
Excess of revenues, transfers in and other sources over expenditures, transfers out							
and other uses	\$	_	\$		\$ 217,726	\$	217,726

PROPRIETARY FUNDS

STATEMENT OF NET POSITION

JUNE 30, 2016

	Water <u>Fund</u>
Assets	
Current: Cash and short-term investments Investments User fees, net of allowance for uncollectibles	1,483,165 290,400 309,125
Total current assets	2,082,690
Noncurrent: Capital assets, net of accumulated depreciation Capital assets, not being depreciated	3,193,661 662,257
Total noncurrent assets	3,855,918
Total Assets	
Deferred Outflows of Resources Related to pensions	43,741
Total Assets and Deferred Outflows of Resources	5,982,349
Liabilities Current:	
Warrants payable	33,796
Accrued liabilities Other current liabilities	7,809
Current portion of long-term liabilities:	11,326
Bonds payable	103,364
Compensated absences	121
Total current liabilities	156,416
Noncurrent:	
Bonds payable, net of current portion	976,597
Compensated absences, net of current portion	1,096
Net pension liability	532,264
Total noncurrent liabilities	1,509,957
Total Liabilities	1,666,373
Net Position	
Net investment in capital assets	2,848,757
Unrestricted	1,467,219
Total Net Position	4,315,976

PROPRIETARY FUNDS

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION

FOR THE YEAR ENDED JUNE 30, 2016

		Water <u>Fund</u>
Operating Revenues:		
Charges for services Other	\$	1,070,612 2,149
Total Operating Revenues		1,072,761
Operating Expenses:		
Salaries and benefits		221,117
Other operating expenses Depreciation		337,035 143,609
Total Operating Expenses	ļ	701,761
Operating Income	•	371,000
Nonoperating Revenues (Expenses):		
Investment income		2,921
Interest expense	,	(4,785)
Total Nonoperating Revenues (Expenses), Net	į	(1,864)
Income Before Transfers		369,136
Transfers:		
Transfers in	i	10,537
Change in Net Position		379,673
Net Position at Beginning of Year		3,936,303
Net Position at End of Year	\$	4,315,976

PROPRIETARY FUNDS

STATEMENT OF CASH FLOWS

FOR THE YEAR ENDED JUNE 30, 2016

		Water <u>Fund</u>
Cash Flows From Operating Activities: Receipts from customers and users Payments to vendors and employees	\$	1,077,353 (673,914)
Net Cash Provided By Operating Activities		403,439
Cash Flows From Noncapital Financing Activities: Transfers in		10,537
Net Cash Provided by Noncapital Financing Activities		10,537
Cash Flows From Capital and Related Financing Activities: Acquisition and construction of capital assets Principal payments on bonds Interest expense		(24,127) (101,681) (24,665)
Net Cash (Used for) Capital and Related Financing Activities		(150,473)
Cash Flows From Investing Activities: Investment income Investment purchases (sales)		2,921 (290,400)
Net Cash (Used for) Investing Activities		(287,479)
Net Change in Cash and Short-Term Investments		(23,976)
Cash and Short-Term Investments, Beginning of Year		1,507,141
Cash and Short-Term Investments, End of Year	\$	1,483,165
Reconciliation of Operating Income to Net Cash Provided by Operating Activities:		
Operating income Adjustments to reconcile operating income to net cash provided by operating activities:	\$	371,000
Depreciation Changes in assets and liabilities:		143,609
User fees Warrants payable		4,592 33,796
Accrued payroll		1,414
Compensated absences		1,217
Net pension liability, including related deferred outflows	-	(152,189)
Net Cash Provided By Operating Activities	\$	403,439

FIDUCIARY FUNDS

STATEMENT OF FIDUCIARY NET POSITION

JUNE 30, 2016

Access	Private Purpose Trust <u>Funds</u>	Agency <u>Funds</u>
Assets	Φ.	Ф 044 04 7
Cash and short-term investments	\$ -	\$ 244,017
Investments	141,450	
Total Assets	141,450	244,017
Liabilities		
Warrants payable	-	258
Other liabilities		243,759
Total Liabilities	<u> </u>	244,017
Net Position		
Total Net Position Restricted for		
Other Purposes	\$ <u>141,450</u>	\$

FIDUCIARY FUNDS

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

FOR THE YEAR ENDED JUNE 30, 2016

		Private Purpose <u>Trust Funds</u>		
Additions:				
Contributions	\$	100		
Interest income	_	4,057		
Total additions		4,157		
Deductions:				
Education		500		
Health and human services	_	3,409		
Total deductions	_	3,909		
Net increase		248		
Net position:				
Beginning of year	_	141,202		
End of year	\$_	141,450		

Notes to Financial Statements

1. <u>Summary of Significant Accounting Policies</u>

The accounting policies of the Town of Townsend, Massachusetts (the Town) conform to generally accepted accounting principles (GAAP) as applicable to governmental units. The following is a summary of the more significant policies:

A. Reporting Entity

The Town is a municipal corporation governed by an elected Board of Selectmen. As required by generally accepted accounting principles, these financial statements present the government and applicable component units for which the government is considered to be financially accountable. In fiscal year 2016, it was determined that no entities met the required GASB 14 (as amended) criteria of component units.

B. Government-wide and Fund Financial Statements

Government-wide Financial Statements

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the nonfiduciary activities of the Town. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Fund Financial Statements

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

C. <u>Measurement Focus</u>, <u>Basis of Accounting</u>, <u>and Financial Statement Presentation</u>

Government-wide Financial Statements

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as is the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as *program revenues* include (1) charges to customers or applicants for goods, services, or privileges provided, (2) operating grants and contributions, and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes and excises.

Fund Financial Statements

Governmental fund financial statements are reported using the *current* financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers property tax revenues to be available if they are collected within 60 days of the end of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

The Town reports the following major governmental funds:

 The general fund is the Town's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Proprietary fund financial statements are reported using the *economic* resources measurement focus and the accrual basis of accounting. Under this method, revenues are recognized when earned and expenses are recognized when liabilities are incurred.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise fund are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The Town reports the following major proprietary funds:

• The water enterprise fund accounts for the resources and costs associated with the Town's water supply and distribution.

The fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Under this method, revenues are recognized when earned and expenses are recorded wen liabilities are incurred.

The Town reports the following fiduciary funds:

- The private-purpose trust fund is used to account for trust arrangements, other than those properly reported in the permanent fund, under which principal and investment income exclusively benefit individuals, private organizations, or other governments.
- The agency fund accounts for fiduciary assets held by the Town in a custodial capacity as an agent on behalf of others. This fund is primarily used for performance deposits and payroll withholdings. Agency funds report only assets and liabilities and, therefore, have no measurement focus.

D. Cash, Cash Equivalents, and Investments

Cash balances from all funds, except those required to be segregated by law, are combined to form a consolidation of cash. Cash balances are invested to the extent available, and interest earnings are recognized in the general fund. Certain special revenue, proprietary, and fiduciary funds segregate cash, and investment earnings become a part of those funds.

Deposits with financial institutions consist primarily of demand deposits, certificates of deposits, and savings accounts. A cash and investment pool is maintained that is available for use by all funds. Each fund's portion of this pool is reflected on the combined financial statements under the caption "cash and short-term investments". The interest earnings attributable to each fund type are included under investment income.

The Town considers investments with original maturities of three months or less to be short-term investments. Non-fiduciary fund investments can be made in securities issued by or unconditionally guaranteed by the U.S. Government or agencies that have a maturity of one year or less from the date of purchase and repurchase agreements guaranteed by such securities with maturity dates of no more than 90 days from the date of purchase. During the fiscal year, the Town did not enter into any repurchase agreements.

State and local statutes place certain limitations on the nature of deposits and investments available. Deposits in any financial institution may not exceed certain levels within the financial institution. The Town's investments consist of U.S. Government notes, federal agency securities, corporate bonds, equities, mutual funds, and long-term certificates of deposit. Investments are carried at market value, except for nonnegotiable certificates of deposit which are reported at cost.

E. Property Tax Limitations

Legislation known as "Proposition 2½" has limited the amount of revenue that can be derived from property taxes. The prior fiscal year's tax levy limit is used as a base and cannot increase by more than 2.5 percent (excluding new growth), unless an override is voted. The actual fiscal year 2016 tax levy reflected an excess capacity of \$5,722.

F. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government using the following thresholds:

		Value	Estimated
<u>Assets</u>	_	Amount	Useful Life
Buildings	\$	50,000	40
Building improvements	\$	25,000	20
Infrastructure	\$	150,000	5 - 40
Machinery and equipment	\$	25,000	3 - 10
Vehicles	\$	5,000	5
Library books	\$	5,000	10
Software	\$	5,000	3
Land	\$	25,000	N/A
Land improvements	\$	5,000	N/A
Works of art and historical treasures	\$	2,500	N/A

Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Property, plant, and equipment are depreciated using the straight-line method using the half-year convention over the estimated useful lives noted above.

G. Compensated Absences

It is the Town's policy to permit certain employees to accumulate earned but unused vacation benefits. All vested vacation pay for those employees is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements. Earned but unused sick leave balances may be carried from one year to the next; however, these balances are not reimbursable upon resignation or termination of employment.

H. Long-Term Obligations

In the government-wide financial statements and proprietary funds in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type Statement of Net Position.

I. Fund Equity

Fund equity at the governmental fund financial reporting level is classified as "fund balance". Fund equity for all other reporting is classified as "net position".

<u>Fund Balance</u> - Generally, fund balance represents the difference between current assets and deferred outflows and current liabilities and deferred inflows. The Town reserves those portions of fund balance that are legally segregated for a specific future use or which do not represent available, spendable resources and therefore, are not available for appropriation or expenditure. Unassigned fund balance indicates that portion of fund balance which is available for appropriation in future periods.

The Town's fund balance classification policies and procedures are as follows:

- Nonspendable funds are either unspendable in the current form (i.e., inventory or prepaid items) or can never be spent (i.e., perpetual care).
- 2) Restricted funds are used solely for the purpose for which the fund was established. In the case of special revenue funds, restricted funds are created by statute or otherwise have external constraints on how the funds can be expended. In the case of capital project funds, these funds represent remaining balances that are restricted by state law and borrowing terms. In the case of permanent funds, these funds represent the income portion.
- 3) Committed funds are reported and expended as a result of motions passed by the Town's highest decision-making authority (i.e., Town Meeting vote). Committed amounts cannot be used for any other purpose unless the Town removes or changes the specified use by taking the same type of action it employed to previously commit those amounts.
- 4) <u>Assigned funds</u> are used for specific purposes as established by the Town's management. Assignments represent amounts that are constrained by the Town's intent to use these funds for a specific purpose, but are neither restricted nor committed. These funds, which include encumbrances, have been assigned for specific goods and services ordered but not yet paid for.
- 5) <u>Unassigned funds</u> represent amounts that have not been restricted, committed, or assigned to specific purposes within the general fund. The general fund is the only fund that reports a positive unassigned fund balance. Temporary fund balance deficits are reported as negative amounts in the unassigned classification in other governmental funds. Unassigned amounts in the general fund are available for any purpose.

When an expenditure is incurred that would qualify for payment from multiple fund balance types, the Town uses the following order to liquidate liabilities: restricted, committed, assigned, and unassigned.

<u>Net Position</u> - Net position represents the difference between assets and deferred outflows and liabilities and deferred inflows. Net investments in capital assets consist of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the Town or through external restrictions

imposed by creditors, grantors, or laws or regulations of other governments. The remaining net position is reported as unrestricted.

J. Use of Estimates

The preparation of basic financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures for contingent assets and liabilities at the date of the basic financial statements and the reported amounts of the revenues and expenditures/expenses during the fiscal year. Actual results could vary from estimates that were used.

2. Stewardship, Compliance, and Accountability

A. <u>Budgetary Information</u>

At the annual Town Meeting, the Finance Committee presents an operating and capital budget for the proposed expenditures of the fiscal year commencing the following July 1. The budget, as enacted by Town Meeting, establishes the legal level of control and specifies that certain appropriations are to be funded by particular revenues. The original budget is amended during the fiscal year at special town meetings as required by changing conditions. In cases of extraordinary or unforeseen expenses, the Finance Committee is empowered to transfer funds from the Reserve Fund (a contingency appropriation) to a departmental appropriation. "Extraordinary" includes expenses which are not in the usual line, or are great or exceptional. "Unforeseen" includes expenses which are not foreseen as of the time of the annual meeting when appropriations are voted.

Departments are limited to the line items as voted. Certain items may exceed the line item budget as approved if it is for an emergency and for the safety of the general public. These items are limited by the Massachusetts General Laws and must be raised in the next year's tax rate.

Formal budgetary integration is employed as a management control device during the year for the general fund and proprietary funds. Effective budgetary control is achieved for all other funds through provisions of the Massachusetts General Laws.

At year-end, appropriation balances lapse, except for certain unexpended capital items and encumbrances which will be honored during the subsequent year.

B. Budgetary Basis

The general fund final appropriation appearing on the "Budget and Actual" page of the fund financial statements represents the final amended budget after all reserve fund transfers and supplemental appropriations.

C. Budget/GAAP Reconciliation

The budgetary data for the general and proprietary funds is based upon accounting principles that differ from generally accepted accounting principles (GAAP). Therefore, in addition to the GAAP basis financial statements, the results of operations of the general fund are presented in accordance with budgetary accounting principles to provide a meaningful comparison to budgetary data.

The following is a summary of adjustments made to the actual revenues and other sources, and expenditures and other uses, to conform to the budgetary basis of accounting:

		Revenues and Other		Expenditures and Other
General Fund	<u>Fi</u>	nancing Sources	<u>Fi</u>	nancing Uses
Revenues/Expenditures (GAAP Basis)		18,748,953	\$	19,242,294
Other financing sources/uses (GAAP Basis)	•	391,832	_	10,537
Subtotal (GAAP Basis)		19,140,785		19,252,831
Reverse beginning-of-year appropriation carryforwards from expenditures		-		(345,382)
Add end-of-year appropriation carryforwards to expenditures		-		325,396
Reverse the effect of non-budgeted stabilization activity		309,786	_	
Budgetary Basis	\$	19,450,571	\$_	19,232,845

D. <u>Deficit Fund Equity</u>

The following funds reflected deficit balances as of June 30, 2016:

Special Revenue Funds: MEMA Feb 2015 Blizzard Grant PSAP FY14 Training/Equipment Grant Police Special Detail Revolving PSAP FY16 Grant Training/Equip PSAP FY16 Grant Sup & Inc EPS Police Earmark Grant Com Found/Body in Motion Body Armor Matching Federal Grant	\$	(36,198) (18,793) (14,375) (10,435) (6,755) (3,236) (901) (525)
Capital Project Funds: American Legion Highway Road Improvement Street Sweeper Backhoe F450 1-ton Truck Used 6-wheel Dump Truck Fuel Pumps Electronic Message Boards UTV Skid Trailer Computer Upgrades Carpet Replacement Pylmovent Harbor Stat Clam Shell Catch Basin Cleaner		(136,100) * (100,000) * (185,285) * (99,865) * (62,854) * (64,517) * (29,636) * (27,500) * (24,983) * (21,599) * (16,159) * (11,160) * (4,715) *
	\$ <u></u>	(875,591)

^{*} Short-term notes outstanding at June 30, 2016 cover deficit balance.

The deficit balances in these funds will be eliminated through future intergovernmental revenues, bond proceeds, and transfers from other funds.

3. Cash and Short-Term Investments

Custodial Credit Risk - Deposits. Custodial credit risk is the risk that in the event of a bank failure, the Town's deposits may not be returned. Massachusetts General Law Chapter 44, Section 55, limits the Town's deposits "in a bank or trust company or banking company to an amount not exceeding sixty percent of the capital and surplus of such bank or trust company or banking company, unless satisfactory security is given to it by such bank or trust company or banking company for such excess." The Town does not have a deposit policy for custodial credit risk.

As of June 30, 2016, \$1,156,156 of the Town's bank balance of \$5,508,436 was exposed to custodial credit risk as uninsured or uncollateralized.

4. <u>Investments</u>

A. Credit Risk

Presented below is the actual rating as of year-end for each investment of the Town. (All federal agency securities have an implied credit rating of AAA.):

			_	Rating as of Year-end								
		Fair										Not
Investment Type		<u>Value</u>		<u>Aaa</u>		<u>A2</u>		Baa1		Baa2		Rated
U.S. Treasury notes	\$	258,896	\$	258,896	\$	-	\$	-	\$	-	\$	-
Federal agency securities		600,598		600,598		-		-		-		-
Certificates of deposits		914,259		-		-		-		-		914,259
Corporate bonds		361,569		-		101,696		180,662		79,211		-
Corporate equities		270,489		-		-		-		-		270,489
Mutual funds	_	132,054		-		-		-		-		132,054
Total investments	\$_	2,537,865	\$_	859,494	\$_	101,696	\$	180,662	\$_	79,211	\$_	1,316,802

B. Custodial Credit Risk

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The Town does not have policies for custodial credit risk.

The Town's investments are subject to custodial credit risk exposure because the related securities are uninsured, unregistered, and/or held by the Town's brokerage firm, which is also the counterparty to these securities. The Town manages this custodial credit risk with SIPC and excess SIPC.

C. Concentration of Credit Risk

The Town places no limit on the amount that may be invested in any one issuer. Investments in any one issuer (other than U.S. Treasury notes, federal agency securities, and mutual funds) that represent 5% or more of total investments are as follows:

Investment leaver	Invastment Type	Amount	% of Total
Investment Issuer	Investment Type	<u>Amount</u>	<u>Investments</u>
Bank India	Certificate of deposit	\$ 145,200	5.72%
Santander Bank	Certificate of deposit	145,200	5.72%
Total		\$ 290,400	

D. Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Information regarding the quality and maturity of the Town's fixed income securities is as follows:

		Fair	Average	Average
Investment Type		<u>Value</u>	Duration (in years)	<u>Rating</u>
Debt-related Securities:				
U.S. Treasury notes	\$	258,896	2.34	AAA
Federal agency securities		600,598	4.77	AAA
Corporate bonds	_	361,569	2.37	A3
Total	\$_	1,221,063	<u>.</u>	

E. Foreign Currency Risk

Foreign currency risk is the risk that changes in foreign exchange rates will adversely affect the fair value of an investment. The Town does not have policies for foreign currency risk.

F. Fair Value

The Town categorizes its fair value measurements within the fair value hierarchy established by Governmental Accounting Standards Board Statement No. 72 Fair Value Measurement and Application (GASB 72). The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The Town has the following fair value measurements as of June 30, 2016:

			Fair Value Measurements Using:					
			Quoted prices					
			in active Significant			Significant		
				markets for		observable	ι	unobservable
				identical		inputs		inputs
<u>Description</u>				(Level 1)		<u>(Level 2)</u>		<u>(Level 3)</u>
Investments by fair value level:								
Debt securities								
U.S. Treasury notes	\$	258,896	\$	-	\$	258,896	\$	-
Federal agency securities		600,598		600,598		-		-
Corporate bonds	_	361,569				361,569		
Total debt securities		1,221,063		600,598		620,465		-
Equity securities								
Healthcare industry		84,564		84,564		-		-
Consumer goods industry		81,004		81,004		-		-
Utilities industry		31,152		31,152		-		-
Financial industry		22,950		22,950		-		-
Other		50,819		50,819		-		-
Mutual funds	_	132,054		-		132,054		
Total equity securities	_	402,543		270,489		132,054		
Total investments at fair value	\$_	1,623,606	\$	871,087	\$	752,519	\$	· <u>-</u>

Federal agency securities and equity securities classified in Level 1 are valued using prices quoted in active markets for those securities.

U.S. Treasury notes and corporate bonds classified in Level 2 are valued using standard inputs consisting of benchmark yields, reportable trades, benchmark securities (where available), and reference data including market research publications.

5. <u>Tax and Motor Vehicle Excise Receivable</u>

Real estate and personal property taxes are levied and based on values assessed on January 1 of every year. Assessed values are established by the Board of Assessor's for 100% of the estimated fair market value. Taxes are due on a quarterly basis and are subject to penalties and interest if they are not paid by the respective due date. Real estate and personal property taxes levied are recorded as receivables in the fiscal year they relate to.

Fourteen days after the due date for the final tax bill for real estate taxes, a demand notice may be sent to the delinquent taxpayer. Fourteen days after the demand notice has been sent, the tax collector may proceed to file a lien against the delinquent taxpayers' property. The Town has an ultimate right to foreclose on property for unpaid taxes. Personal property taxes cannot be secured through the lien process.

Motor vehicle excise taxes are assessed annually for every motor vehicle and trailer registered in the Commonwealth. The Registry of Motor Vehicles annually calculates the value of all registered motor vehicles for the purpose of excise assessment. The amount of motor vehicle excise tax due is calculated using a fixed rate of \$25 per \$1,000 of value.

Tax and motor vehicle excise receivables at June 30, 2016 consist of the following:

Receivables:	_	Gross Amount	_	Allowance for Doubtful Accounts	•	Net Amount
Real estate taxes Personal property taxes Tax liens Deferred taxes	\$	434,921 13,578 711,022 42,104	\$	(82,267) (7,715) (71,102) (4,210)	\$	352,654 5,863 639,920 37,894
Total property taxes		1,201,625		(165,294)		1,036,331
Motor vehicle excise	_	220,625		(54,124)		166,501
Grand Total	\$_	1,422,250	\$	(219,418)	\$	1,202,832

6. User Fee Receivable

Water user charges are based on meter readings that are done by the Townsend Water Department at the end of each quarter – March, June, September, and December – and are billed in the months following the meter readings. An overdue notice will be sent to water users whose bill remains outstanding by the end of the month in which the first bill is rendered. A demand charge of \$2 per unit will be added to the original bill, plus 1.5% interest. If the bill remains outstanding for 15 days following the overdue notice, the Water Commissioners may order the Superintendent to shut off the water service following Sec IIA, Chapter 165 of the Massachusetts General Laws. The water service will remain shut off until such time that the total outstanding bill is paid, plus an additional turn-on fee of \$35.

All outstanding balances of accumulated water charges plus demands and interest with no payments for than three billing periods constitute a lien on the property, and may be turned over to the tax collector for collection.

Water service connection fees are charged for each new service tapped into the main. The charge covers the costs of digging, tapping the main, laying the standard water lines, and installation of a standard water meter. If larger services or meters are required, additional charges will be rendered. Receivables for water user charges, water liens, and other water fees at June 30, 2016 consist of the following:

		Gross Amount	Allowance for Doubtful Accounts	Net Amount
Receivables:	•	_		
Water user charges	\$	334,708 \$	3 (33,471) \$	301,237
Water liens		5,744	(1,534)	4,210
Water - other		7,356	(3,678)	3,678
Total	\$	347,808 \$	(38,683) \$	309,125

7. Transfers In/Out

The Town reports interfund transfers between many of its funds. The sum of all transfers presented in the table agrees with the sum of interfund transfers presented in the governmental fund financial statements. The following is an analysis of interfund transfers made in fiscal year 2016.

	<u>Tr</u>	ansfers In	Tra	ansfers Out		<u>Net</u>
Governmental Funds						
General fund	\$	391,832	\$	10,537	\$	381,295
Nonmajor Governmental Funds Ambulance receipts reserved				304,000		(304,000)
Cable access		-		42,500		(42,500)
Title V betterments		-		27,538		(27,538)
Grants		-		8,594		(8,594)
Cemetery - sale of lots		-		6,300		(6,300)
WTRR receipts reserved	-			2,900		(2,900)
Proprietary Funds						
Water	_	10,537	_	-	_	10,537
Total	\$_	402,369	\$_	402,369	\$	-

The transfer from the ambulance receipts reserved account to the general fund was made to supplement funding for operating costs of Emergency Medical Services. The transfer from the general fund to the water fund was made to cover debt service expenditures. The Town's other routine transfers include transfers made to move (1) unrestricted revenues or balances that have been collected or accumulated in the general fund to other funds based on budgetary authorization, and (2) revenues from a fund that by statute or budgetary authority must collect them to funds that are required by statute or budgetary authority to expend them.

8. Capital Assets

Capital asset activity for the year ended June 30, 2016 was as follows:

		Beginning Balance		Increases	<u> </u>	<u>Decreases</u>		Ending Balance
Governmental Activities:								
Capital assets, being depreciated: Buildings and improvements Capital improvements (other than buildings) Machinery, equipment, and furnishings Vehicles Library books	\$	22,867,934 666,435 5,373,633 1,270,306 520,003	\$	15,354 47,100 109,503 53,678	\$	- (129,206) (188,834) -	\$	22,883,288 713,535 5,353,930 1,135,150 520,003
Infrastructure	-	10,970,858	-	567,487	-	(240,040)	-	11,538,345
Total capital assets, being depreciated		41,669,169		793,122		(318,040)		42,144,251
Less accumulated depreciation for: Buildings and improvements Capital improvements (other than buildings) Machinery, equipment, and furnishings Vehicles Library books Infrastructure		(4,984,139) (328,694) (4,034,931) (1,065,227) (405,201) (4,297,434)		(577,180) (25,814) (290,067) (86,586) (25,666) (233,660)		- 125,655 188,834 - -		(5,561,319) (354,508) (4,199,343) (962,979) (430,867) (4,531,094)
Total accumulated depreciation	_	(15,115,626)		(1,238,973)	-	314,489	-	(16,040,110)
Total capital assets, being depreciated, net	-	26,553,543	-	(445,851)	•	(3,551)	-	26,104,141
Capital assets, not being depreciated: Land Art and historical treasures		3,454,441 55,200		89,000		- -		3,543,441 55,200
Total capital assets, not being depreciated	_	3,509,641	-	89,000	•	-	-	3,598,641
Governmental activities capital assets, net	\$	30,063,184	\$	(356,851)	\$	(3,551)	\$	29,702,782
	=	Beginning Balance	-	Increases	į	Decreases	=	Ending Balance
Business-Type Activities:								
Capital assets, being depreciated: Buildings and improvements Capital improvements (other than buildings) Machinery, equipment, and furnishings Vehicles Infrastructure	\$	1,693,463 693,836 315,012 140,130 2,129,559	\$	- - 352,381 19,056 -	\$	- - (24,200) -	\$	1,693,463 693,836 667,393 134,986 2,129,559
Total capital assets, being depreciated		4,972,000		371,437		(24,200)		5,319,237
Less accumulated depreciation for: Buildings and improvements Capital improvements (other than buildings) Machinery, equipment, and furnishings Vehicles Infrastructure	_	(426,801) (335,225) (294,889) (116,028) (833,224)		(46,234) (21,576) (24,992) (8,792) (42,015)		- - - 24,200		(473,035) (356,801) (319,881) (100,620) (875,239)
Total accumulated depreciation	_	(2,006,167)	_	(143,609)	_	24,200	_	(2,125,576)
Total capital assets, being depreciated, net	_	2,965,833	•	227,828		-	_	3,193,661
Capital assets, not being depreciated: Land Construction in progress		662,257 347,310		- -		- (347,310)		662,257
Total capital assets, not being depreciated	_	1,009,567	-	_	-	(347,310)	-	662,257
		1.003.307				1071.0101		
Business-type activities capital assets, net	\$	3,975,400	\$	227,828	\$	(347,310)	\$	3,855,918

Depreciation expense was charged to functions of the Town as follows:

Governmental Activities:		
General government	\$	455,085
Public safety		351,110
Public works		404,059
Culture and recreation	_	28,719
Total depreciation expense - governmental activities	\$_	1,238,973
Business-Type Activities:		
Water	\$_	143,609
Total depreciation expense - business-type activities	\$_	143,609

9. Deferred Outflows of Resources

In addition to assets, the basic financial statements may include a separate element for deferred outflows of resources. Deferred outflows of resources represent the consumption of net position by the Town that is applicable to future reporting periods. Deferred outflows of resources have a positive effect on net position, similar to assets. The Town reports deferred outflows related to pensions in the government-wide statement of net position, which are more fully described in Note 19.

10. Warrants Payable

Warrants payable represent fiscal year 2016 expenditures paid by July 15, 2016.

11. Notes Payable

The Town had the following notes outstanding at June 30, 2016:

				Balance			
	Interest	Date of	Date of	Beginning	New		Balance at
	Rate	Issue	Maturity	of Year	Issues	Maturities	6/30/16
Governmental Activities:							
Roadway improvements	0.55%	12/12/14	12/11/15 \$	100,000	; -	\$ (100,000)	; -
Capital improvements	0.50%	01/12/15	12/11/15	630,000	-	(630,000)	-
Roadway improvements	0.75%	12/11/15	12/09/16	-	100,000	-	100,000
Capital improvements	0.75%	12/11/15	12/09/16	-	630,000	-	630,000
Building purchase & removal	0.75%	12/11/15	12/09/16		159,000	<u> </u>	159,000
Total			\$	730,000	889,000	\$ (730,000)	889,000

12. Long-Term Debt

A. General Obligation Bonds

The Town issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds have been issued for both governmental and business-type activities. General obligation bonds currently outstanding are as follows:

Governmental Activities: Title V - Water pollution Public buildings	Serial Maturities <u>Through</u> 08/01/19 06/15/22	Interest Rate(s) % 5.375-5.50% 4.25-5.00%	\$ Amount Outstanding as of 6/30/16 43,132 265,000
Land acquisition I Land acquisition II	06/15/22 06/15/19	4.50-5.00% 4.50-5.00%	150,000 25,000
Landfill closure I	06/15/24	4.25-5.00%	520,000
Landfill closure II (72%)	06/15/24	4.25-5.00%	187,200
Title V	08/01/22	5.00-5.25%	50,948
Title V	07/15/27	0.00%	114,299
Memorial Hall - refunding	07/15/27	2.00-3.00%	190,000
Land acquisition - refunding	07/15/27	2.00-3.00%	20,000
Fire truck	07/15/27	2.00-3.00%	210,000
Total Governmental Activities:			\$ 1,775,579
Business-Type Activities:	Serial Maturities <u>Through</u>	Interest <u>Rate(s) %</u>	Amount Outstanding as of 6/30/16
Water pumping station Water improvements - East Side Landfill closure II (28%) Water - refunding	07/15/25 07/15/26 06/15/24 12/17/17	2.00% 2.00% 4.25-5.00% 2.00-3.00%	\$ 384,065 608,096 72,800 15,000
Total Business-Type Activities:			\$ 1,079,961

B. Future Debt Service

The annual payments to retire all general obligation long-term debt outstanding as of June 30, 2016 are as follows:

<u>Governmental</u>	Principal Intere		<u>Interest</u>	<u>Total</u>	
2017	\$ 409,138	\$	67,231	\$ 476,369	
2018	399,138		52,023	451,161	
2019	189,138		40,470	229,608	
2020	187,738		32,228	219,966	
2021	176,955		24,201	201,156	
2022 - 2026	394,423		29,650	424,073	
2027 - 2028	19,049	_	-	 19,049	
Total	\$ 1,775,579	\$	245,803	\$ 2,021,382	

The general fund has been designated as the source to repay the general obligation long-term debt outstanding as of June 30, 2016:

Business-Type		<u>Principal</u>	<u>Interest</u>		<u>Total</u>
2017	\$	103,364	\$ 22,698	\$	126,062
2018		100,080	20,355		120,435
2019		96,831	18,151		114,982
2020		100,017	13,740		113,757
2021		101,840	11,917		113,757
2022 - 2026		516,854	30,930		547,784
2027	_	60,975	610	_	61,585
Total	\$_	1,079,961	\$ 118,401	\$	1,198,362

C. Changes in General Long-Term Liabilities

During the year ended June 30, 2016, the following changes occurred in long-term liabilities:

Governmental Activities		Total Balance <u>7/1/15</u>	<u>Additions</u>	<u>F</u>	Reductions		Total Balance 6/30/16		Less Current <u>Portion</u>	I	Equals Long-Term Portion <u>6/30/16</u>
Bonds payable	\$	2,194,717	\$ -	\$	(419,138)	\$	1,775,579	\$	(409,138)	\$	1,366,441
Landfill closure		403,000	-		(18,500)		384,500		(18,500)		366,000
Compensated absences		-	38,545		-		38,545		(3,855)		34,690
Net pension liability		6,099,925	843,429		-	_	6,943,354		-	_	6,943,354
Totals	\$	8,697,642	\$ 881,974	\$	(437,638)	\$	9,141,978	\$	(431,493)	\$	8,710,485
Business-Type Activities											
Bonds payable	\$	1,181,642	\$ -	\$	(101,681)	\$	1,079,961	\$	(103,364)	\$	976,597
Compensated absences		-	1,217		-		1,217		(121)		1,096
Net pension liability	_	642,883		_	(110,619)	_	532,264	_	-	_	532,264
Totals	\$	1,824,525	\$ 1,217	\$	(212,300)	\$	1,613,442	\$	(103,485)	\$	1,509,957

13. Landfill Closure and Postclosure Care Costs

State and Federal laws and regulations require the Town to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after closure. Although closure and postclosure care costs will be paid only near or after the date that the landfill stops accepting waste, the Town reports a portion of the closure and postclosure care costs as a liability in the financial statements in each period based on landfill capacity used as of each balance sheet date.

The \$384,500 reported as landfill closure and postclosure care liability at June 30, 2016 represents that cumulative amount reported to date based on the use of 100% of the estimated capacity of the landfill.

14. <u>Deferred Inflows of Resources</u>

In addition to liabilities, the basic financial statements may include a separate element for deferred inflows of resources. Deferred inflows of resources represent the acquisition of net position by the Town that is applicable to future reporting periods. Deferred inflows of resources have a negative effect on net position, similar to liabilities. The Town reports deferred inflows related to pensions in the government-wide statement of net position, which are more fully described in Note 19.

The following is a summary of deferred inflows of resources balances, other than those related to pensions, as of June 30, 2016:

_	Fund Basis				
_	Governme	ent	al Funds		
	General Fund	Nonmajor Funds			
\$	1,149,832	\$	-		
	220,627		-		
	-		162,466		
_	-		241,993		
\$	1,370,459	\$	404,459		
		Governme General Fund \$ 1,149,832 220,627 -	Governments General Fund \$ 1,149,832 \$ 220,627		

Unavailable property taxes, excise, betterments, and ambulance revenue are reported in the governmental funds balance sheet in connection with receivables for which revenues are not considered available to liquidate liabilities of the current year.

15. Restricted Net Position

The accompanying entity-wide financial statements report restricted net position when external constraints from grantors or contributors are placed on net position.

Permanent fund restricted net position is segregated between nonexpendable and expendable. The nonexpendable portion represents the original restricted principal contribution, and the expendable represents accumulated earnings which are available to be spent based on donor restrictions.

Assets that have restrictions placed on them from federal and state granting agencies, as well as assets that are restricted by state law to specific capital purposes and borrowing terms are reported as a component of "Grants and other statutory restrictions".

16. Governmental Funds - Balances

Fund balances are segregated to account for resources that are either not available for expenditure in the future or are legally set aside for a specific future use.

The Town implemented GASB Statement No. 54 (GASB 54), Fund Balance Reporting and Governmental Fund Type Definitions, which enhances the usefulness of fund balance information by providing clearer fund balance classifications that can be more consistently applied and by clarifying existing governmental fund type definitions.

The following types of fund balances are reported at June 30, 2016:

Nonspendable - Represents amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. This fund balance classification includes principal portion of permanent trust funds.

Restricted - Represents amounts that are restricted to specific purposes by constraints imposed by creditors, grantors, contributors, or laws or regulations of other governments, or constraints imposed by law through constitutional provisions or enabling legislation. This fund balance classification includes funds set aside in the general fund for future debt service, various special revenue funds, capital project funds, and the income portion of permanent trust funds.

<u>Committed</u> - Represents amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the Town's highest level of decision-making authority. This fund balance classification includes funds set aside in the Town's capital stabilization fund and general fund encumbrances for non-lapsing special article appropriations approved at Town Meeting.

<u>Assigned</u> - Represents amounts that are constrained by the Town's intent to use these resources for a specific purpose. This fund balance classification

includes general fund encumbrances that have been established by various Town departments for the expenditure of current year budgetary financial resources in the subsequent budgetary period and surplus set aside to be used in the subsequent year's budget voted by Town Meeting.

<u>Unassigned</u> - Represents amounts that are available to be spent in future periods and deficit balances in nonmajor governmental funds.

Following is a breakdown of the Town's fund balances at June 30, 2016:

Nonspendable	General <u>Fund</u>	Nonmajor Governmental <u>Funds</u>	Total Governmental <u>Funds</u>
Nonexpendable permanent funds	\$	\$ 317,045	\$ 317,045
Total Nonspendable	-	317,045	317,045
Restricted For debt service	4,115	_	4,115
Capital projects	-	93,339	93,339
Ambulance revolving fund	-	584,755	584,755
Septic Title V revolving fund	-	216,490	216,490
Cablevision Access revolving fund	-	422,265	422,265
Recreation revolving fund	-	65,567	65,567
CDBG Program Income revolving fund	-	80,226	80,226
Cemetery revolving fund	-	37,021	37,021
Other special revenue funds Expendable permanent funds	-	276,025 107,376	276,025 107,376
Experidable permanent funds		107,370	107,370
Total Restricted	4,115	1,883,064	1,887,179
Committed Capital stabilization accounts For continuing appropriations:	298,648	-	298,648
General government	185,487	-	185,487
Public safety	40,852	-	40,852
Public works	65,040	-	65,040
Employee benefits	4,494		4,494
Total Committed	594,521	-	594,521
Assigned Encumbered for:			
General government	22,426	-	22,426
Public safety	2,025	-	2,025
Public works	600	-	600
Health and human services	55	-	55
Employee benefits	4,418	-	4,418
For next year's expenditures	383,119		383,119
Total Assigned	412,643	-	412,643
Unassigned - operating fund	1,011,108	-	1,011,108
Unassigned - general stabilization	1,221,248	-	1,221,248
Unassigned - deficit balances		(875,591)	(875,591)
Total Unassigned	2,232,356	(875,591)	1,356,765
Total Fund Balance	\$ 3,243,635	\$ 1,324,518	\$ 4,568,153

17. Commitments and Contingencies

Outstanding Legal Issues - On an ongoing basis, there are typically pending legal issues in which the Town is involved. The Town's management is of the opinion that the potential future settlement of these issues would not materially affect its financial statements taken as a whole.

<u>Grants</u> - Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount of expenditures which may be disallowed by the grantor cannot be determined at this time, although the Town expects such amounts, if any, to be immaterial.

18. Post-Employment Healthcare and Life Insurance Benefits

GASB Statement 45, Accounting and Financial Reporting by Employers for Post-Employment Benefits Other Than Pensions, requires governments to account for other post-employment benefits (OPEB), primarily healthcare, on an accrual basis rather than on a pay-as-you-go basis. The effect is the recognition of an actuarially required contribution as an expense on the Statement of Activities when a future retiree earns their post-employment benefits, rather than when they use their post-employment benefit. To the extent that an entity does not fund their actuarially required contribution, a post-employment benefit liability is recognized on the Statement of Net Position over time.

A. Plan Description

In addition to providing the pension benefits described, the Town provides post-employment healthcare and life insurance benefits for retired employees through the Town's plan. The benefits, benefit levels, employee contributions, and employer contributions are governed by Chapter 32 of the Massachusetts General Laws. As of June 30, 2016, the actuarial valuation date, approximately 3 retirees and 66 active employees meet the eligibility requirements. The plan does not issue a separate financial report.

B. Benefits Provided

The Town provides medical, prescription drug, mental health/substance abuse, and life insurance to retirees and their covered dependents. All active employees who retire from the Town and meet the eligibility criteria will receive these benefits.

C. Funding Policy

Retirees contribute 100% of the cost of the health plan, as determined by the Town. The Town contributes the remainder of the health plan costs on a pay-as-you-go basis.

D. Annual OPEB Costs and Net OPEB Obligation

The Town's fiscal 2016 annual OPEB expense is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover the normal cost per year and amortize the unfunded actuarial liability over a period of thirty years. The following table shows the components of the Town's annual OPEB cost for the year ending June 30, 2016, the amount actually contributed to the plan, and the change in the Town's net OPEB obligation based on an actuarial valuation as of June 30, 2016.

Annual Required Contribution (ARC) Interest on net OPEB obligation Adjustment to ARC	\$ _	42,425 - -
Annual OPEB cost		42,425
Contributions made	_	(42,425)
Increase in net OPEB obligation		-
Net OPEB obligation - beginning of year		
Net OPEB obligation - end of year	\$_	

The Town's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation were as follows:

	Percentage of					
	Annual OPEB	OPEB	Net	OPEB		
Fiscal Year Ended	Cost	Cost Contributed	Obli	gation	_	
2016	\$ 42,425	100%	\$	-		
2015	\$ 39,680	100%	\$	-		
2014	\$ 37,090	100%	\$	-		

E. Funded Status and Funding Progress

The funded status of the plan as of June 30, 2016, the date of the most recent actuarial valuation was as follows:

Actuarial accrued liability (AAL)	\$	228,412
Actuarial value of plan assets	_	-
Unfunded actuarial accrued liability (UAAL)	\$_	228,412
Funded ratio (actuarial value of plan assets/AAL)	<u>=</u>	0%
Covered payroll (active plan members)	\$_	3,387,073
UAAL as a percentage of covered payroll	_	6.7%

Actuarial valuations of an ongoing plan involve estimates of the value of reported amount and assumptions about the probability of occurrence of events far into the future. Examples included assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress, presented as required supplementary information following the Notes to the Financial Statements, presents multiyear trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

F. Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the plan as understood by the Town and the plan members and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the Town and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the June 30, 2016 actuarial valuation, the projected unit credit method was used. The actuarial value of assets was not determined as the Town has not advance funded its obligation. The actuarial assumptions included a 4.0% investment rate of return and an initial annual healthcare cost trend rate of 6.0%, which decreases to a 4.5% long-term rate for all healthcare benefits after year 2020. The amortization costs for the initial UAAL is a level percentage of payroll for a period of 30 years, on a closed basis. This has been calculated assuming the amortization payment increases at a rate of 4.0%.

19. <u>Middlesex County Retirement System</u>

The Town follows the provisions of GASB Statement No. 68, *Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27,* with respect to the employees' retirement funds.

A. Plan Description

Substantially all employees of the Town are members of the Middlesex County Retirement System (the System), a cost sharing, multiple-employer public employee retirement system (PERS). Eligible employees must participate in the System. The pension plan provides pension benefits, deferred allowances, and death and disability benefits. Chapter 32 of the Massachusetts General Laws establishes the authority of the System, contribution percentages and benefits paid. The System's Retirement Board does not have the authority to amend benefit provisions. Additional information is disclosed in the System's annual financial reports publicly available from the System located at 25 Linnell Circle, Billerica, Massachusetts 01821.

Participant Retirement Benefits

The System provides for retirement allowance benefits up to a maximum of 80% of a member's highest three-year average annual rate of regular compensation for those hired prior to April 2, 2012 and the highest five-year average annual rate of regular compensation for those first becoming members of the Massachusetts System on or after that date. However, per Chapter 176 of the Acts of 2011, for members who retire on or after April 2, 2012, if in the 5 years of creditable service immediately preceding retirement, the difference in the annual rate of regular compensation between any 2 consecutive years exceeds 100 percent, the normal yearly amount of the retirement allowance shall be based on the average annual rate of regular compensation received by the member during the period of 5 consecutive years preceding retirement. Benefit payments are based upon a member's age, length of creditable service, level of compensation and group classification.

A retirement allowance may be received at any age, upon attaining 20 years of service. The plan also provides for retirement at age 55 if the participant was a member prior to January 1, 1978, with no minimum vesting requirements. If the participant was a member on or after January 1, 1978 and a member of Groups 1 or 2, then a retirement allowance may be received if the participant (1) has at least 10 years of creditable service, (2) is age 55, (3) voluntarily left Town employment on or after that date, and (4) left accumulated annuity deductions in the fund. Members of Group 4, have no minimum vesting requirements, however, must be at least age 55. Groups 2 and 4 require that participants perform the duties of the Group position for at least 12 months immediately prior to retirement.

A participant who became a member on or after April 2, 2012 is eligible for a retirement allowance upon 10 years' creditable service and reaching ages 60 or 55 for Groups 1 and 2, respectively. Participants in Group 4 must be at least age 55. Groups 2 and 4 require that participants perform the duties of the Group position for at least 12 months immediately prior to retirement.

A retirement allowance consists of two parts: an annuity and a pension. A member's accumulated total deductions and a portion of the interest they generate constitute the annuity. The difference between the total retirement allowance and the annuity is the pension. The average retirement benefit is approximately 80-85% pension and 15-20% annuity.

Participant Refunds

Employees who resign from service and who are not eligible to receive a retirement allowance are entitled to request a refund of their accumulated total deductions. Members voluntarily withdrawing with at least 10 years of service or involuntarily withdrawing, receive 100% of the regular interest that has accrued on those accumulated total deductions. Members voluntarily withdrawing with less than 10 years of service get credited interest each year at a rate of 3%.

Participant Contributions

Participants contribute a set percentage of their gross regular compensation annually. Employee contribution percentages are specified in Chapter 32 of the Massachusetts General Laws. The employee's individual contribution percentage is determined by their date of entry into the system. The percentages are as follows:

Before January 1, 1975	5%
January 1, 1975 - December 31, 1983	7%
January 1, 1984 - June 30, 1996	8%
Beginning July 1, 1996	9%
1979 - present	Additional 2.00% of salary in excess of \$30,000
Group 1 members hired on or after	6.00% with 30 or more years
April 2, 2012	of credible service

Employer Contributions

Employers are required to contribute at actuarially determined rates as accepted by the Public Employee Retirement Administration Commission (PERAC).

The Town's contribution to the System for the year ended June 30, 2016 was \$650,040, which was equal to its annual required contribution.

B. Summary of Significant Accounting Policies

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the System and additions to/deductions from System's fiduciary net position have been determined on the same basis as they are reported by System. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

C. <u>Pension Liabilities, Pension Expense, and Deferred Outflows of</u> Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2016, the Town reported a liability of \$7,475,618 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2015 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of or as of that date. The Town's proportion of the net pension liability was based on a projection of the Town's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. At December 31, 2015, the Town's proportion was 0.579497%.

For the year ended June 30, 2016, the Town recognized pension expense of \$732,993. In addition, the Town reported deferred outflows of resources related to pensions from the following sources:

	0	Deferred outflows of desources
Net difference between projected and actual earnings on pension plan investments	\$	381,199
Changes in proportion and differences between contributions and proportionate share of contributions		233,146
Total	\$_	614,345

Amounts reported as deferred outflows of resources related to pensions will be recognized in pension expense as follows:

	Deferred Outflows of Resources					
	Gov	Governmental Business-type				
	<u>Activities</u>		<u>Activities</u>			<u>Total</u>
Year ended June 30:						
2017	\$	144,015	\$	11,040	\$	155,055
2018		144,015		11,040		155,055
2019		144,015		11,040		155,055
2020	_	138,559	_	10,621	_	149,180
Total	\$	570,604	\$	43,741	\$_	614,345

D. Actuarial Assumptions

The total pension liability in the December 31, 2015 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Valuation date January 1, 2014, rolled forward to December 31,

2015

Actuarial cost method Entry Age Normal

Actuarial assumptions:

Investment rate of return 7.875% Inflation rate 4.00%

Projected salary increases Varies by length of service with ultimate rates

of 4.25% for Group 1, 4.50% for Group 2,

and 4.75% for Group 4

Post-retirement cost-of-living adjustment 3.00% on the first \$14,000

Mortality rates were based on the RP-2000 Employee Mortality Table projected 22 years with Scale AA for pre-retirement, the RP-2000 Employee Mortality Table projected 17 years with Scale AA for post-retirement, and the RP-2000 Healthy Annuitant Mortality Table set forward three years projected 17 years with Scale AA for disabled retirees.

The actuarial assumptions used in the December 31, 2015 valuation were based on the results of the most recent actuarial experience study, which was for the period January 1, 2013 to December 31, 2013.

The long-term expected rate of return on pension plan investments was selected from a best estimate range determined using the building block approach. Under this method, an expected future real return range (expected returns, net of pension plan investment expense and inflation) is calculated separately for each asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return net of investment expenses by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major class are summarized in the following table:

Ü	Long-term Expected Asset	Long-term Expected Real Rate
Asset Class	<u>Allocation</u>	of Return
Domestic equity	19.60%	6.49%
International developed markets equity	15.60%	7.16%
International emerging markets equity	6.50%	9.46%
Core fixed income	15.30%	1.68%
High-yield fixed income	8.30%	4.76%
Real estate	9.90%	4.37%
Commodities	3.90%	4.13%
Hedge fund, GTAA, risk parity	9.80%	3.60%
Private equity	11.10%	11.04%
Cash	0.00%	1.11%
Total	100.00%	

E. Discount Rate

The discount rate used to measure the total pension liability was 7.875%. The projection of cash flows used to determine the discount rate assumed that the plan member contributions will be made at the current contribution rate and that employer contributions will be made at contractually required rates, actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments to current active and inactive plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

F. <u>Sensitivity of the Proportionate Share of the Net Pension Liability to Changes</u> in the Discount Rate

The following presents the Town's proportionate share of the net pension liability calculated using the discount rate of 7.875%, as well as what the Town's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower (6.875%) or 1 percentage-point higher (8.875%) than the current rate:

	Current				
	1%	Discount	1%		
	Decrease	Rate	Increase		
Fiscal Year Ended	(6.875%)	(7.875%)	(8.875%)		
June 30, 2016	\$ 8,976,811 \$	7,475,618 \$	6,197,254		

G. Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued System financial report.

20. Risk Management

The Town is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters for which the government carries commercial insurance. There were no significant reductions in insurance coverage from the previous year and have been no material settlements in excess of coverage in any of the past three fiscal years.

TOWN OF TOWNSEND, MASSACHUSETTS SCHEDULE OF OPEB FUNDING PROGRESS REQUIRED SUPPLEMENTARY INFORMATION

June 30, 2016 (Unaudited)

Other Post-Employment Benefits

Actuarial Valuation <u>Date</u>	Actuarial Value of Assets <u>(a)</u>	Actuarial Accrued Liability (AAL) - Entry Age (b)	Unfunded AAL (UAAL) <u>(b-a)</u>	Funded Ratio (<u>a/b)</u>	Covered Payroll <u>(c)</u>	UAAL as a Percent- age of Covered Payroll [(b-a)/c]
06/30/16 06/30/14	\$ - \$ -	\$ 228,412 \$ 275,210	\$ 228,412 \$ 275,210	0.0% 0.0%	\$ 3,387,073 \$ 4,123,366	6.7% 6.7%
06/30/11	\$ -	\$ 176,000	\$ 176,000	0.0%	N/A	N/A

See Independent Auditors' Report.

TOWN OF TOWNSEND, MASSACHUSETTS

SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY

REQUIRED SUPPLEMENTARY INFORMATION

JUNE 30, 2016 (Unaudited)

Middlesex County Retirement System

Fiscal <u>Year</u>	Proportion of the Net Pension <u>Liability</u>	Proportionate Share of the Net Pension <u>Liability</u>	Covered <u>Payroll</u>	Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll	Plan Fiduciary Net Position Percentage of the Total <u>Pension Liability</u>
June 30, 2016	0.579497%	\$ 7,475,618	\$ 2,998,738	249.29%	46.13%
June 30, 2015	0.561285%	\$ 6,742,808	\$ 2,883,402	233.85%	47.65%

Schedules are intended to show information for 10 years. Additional years will be displayed as they become available.

See Independent Auditors' Report.

TOWN OF TOWNSEND, MASSACHUSETTS

SCHEDULE OF PENSION CONTRIBUTIONS REQUIRED SUPPLEMENTARY INFORMATION JUNE 30, 2016 (Unaudited)

Middlesex County Retirement System

Fiscal <u>Year</u>	Contractually Required Contribution	Contributions in Relation to the Contractually Required Contribution	Contribution Deficiency (Excess)	Covered <u>Payroll</u>	Contributions as a Percentage of Covered Payroll
June 30, 2016	\$ 650,040	\$ 650,040	\$ -	\$ 2,998,738	21.68%
June 30, 2015	\$ 673,724	\$ 673,724	\$ -	\$ 2,883,402	23.37%

Schedules are intended to show information for 10 years. Additional years will be displayed as they become available.

See Independent Auditors' Report.